

1 TITLE 77: PUBLIC HEALTH  
2 CHAPTER I: DEPARTMENT OF PUBLIC HEALTH  
3 SUBCHAPTER k: COMMUNICABLE DISEASE CONTROL AND IMMUNIZATIONS  
4

5 PART 689  
6 IMMUNIZATION REGISTRY CODE  
7

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20 689.APPENDIX A Registry Access Allowed for Each User Group Type  
21

22 AUTHORITY: Implementing and authorized by the Immunization Data Registry Act [410 ILCS  
23 527].  
24

25 SOURCE: Adopted at 39 Ill. Reg. 8012, effective May 22, 2015; emergency amendment at 45  
26 Ill. Reg. 9607, effective July 16, 2021, for a maximum of 150 days; emergency amendment to  
27 emergency rule at 45 Ill. Reg. 10874, effective August 19, 2021, for the remainder of the 150  
28 days; emergency rule as amended expired December 12, 2021; emergency amendment at 45 Ill.  
29 Reg. 16382, effective December 13, 2021, for a maximum of 150 days; amended at 46 Ill. Reg.  
30 \_\_\_\_\_, effective \_\_\_\_\_.  
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32 **Section 689.10 Definitions**  
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34 "Act" means the Immunization Data Registry Act.  
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36 "Authorized user" means an individual who has signed an Individual User  
37 Agreement and Confidentiality Statement, and to whom the Department has  
38 provided credentials authorizing that person access to the Registry.  
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40 "Consent" means permission and authorization to access, disclose, or allow  
41 individual personal information or personal identifiers to be used for vaccine  
42 verification purposes.  
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44 "Department" means the Illinois Department of Public Health or its designated  
45 agent.

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47 "Designee" means individuals, acting under the authority of a health care provider  
48 or another category of authorized user, who have been specifically delegated  
49 responsibility to access the Registry and perform functions permitted by the user.

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51 "Director" means the Director of the Department or his or her designee.

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53 "Health care provider" or "Provider" means any person licensed and authorized to  
54 administer or order the administration of any immunization in Illinois. Health  
55 care provider includes the clinics, facilities, hospitals and pharmacies where the  
56 licensed health care provider works, as well as Illinois licensed long term care  
57 facilities.

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59 "Historical record" means a record recorded by a clinic or source other than the  
60 provider or an immunization not given from the provider's inventory.

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62 "Hospital" means a facility that is licensed under the Hospital Licensing Act.

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64 "Immunization" means treatment of an individual with any vaccine or  
65 immunologic drug licensed, approved or authorized for use by the United State  
66 Food and Drug Administration (FDA), including emergency use authorization  
67 (EUA) agents, or meeting World Health Organization (WHO) requirements,  
68 designed for the purpose of producing or enhancing an immune response in  
69 prevention against a vaccine-preventable disease ~~the injection of a killed or~~  
70 ~~weakened infectious organism into a human body to prevent disease.~~

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72 "Individual User Agreement" means a signed agreement stating that the Registry  
73 user agrees that *information that identifies a patient will not be released to any*  
74 *other person without the written consent of the patient.* (Section 20(d) of the Act)

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76 "Licensed child care center" means a center, private home, or drop-in facility  
77 open on a regular basis where children are enrolled for care or education that is  
78 licensed by the Illinois Department of Children and Family Services.

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80 "Licensed child-placing agency" means a child welfare agency licensed in Illinois  
81 by the Department of Children and Family Services and operating in Illinois as an  
82 adoption agency or placing agency.

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84 "Local health authority" means a local health department that is certified by the  
85 Department under the Certified Local Health Department Code, having  
86 jurisdiction over a particular area, including city, village, township and county

87 boards of health and health departments and the responsible executive officers of  
88 those boards, or any person legally authorized to act for the certified local health  
89 department. In areas without a certified local health department, the local health  
90 authority shall be the Department.

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92 "Locked" means that the individual patient record information is not available to  
93 view other than to the original provider or the Department.

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95 "Long term care facility" means a location that is licensed under the Nursing  
96 Home Care Act, ~~or~~ the ID/DD Community Care Act, [the Assisted Living and](#)  
97 [Shared Housing Act, the Community Living Facilities Act, the Specialized](#)  
98 [Mental Health Rehabilitation Act of 2013, or the MC/DD Act.](#)

99  
100 "Opt out" means that an individual may request the Registry to lock the record so  
101 that it is not retrievable by anyone other than the provider site that marked the  
102 record as protected.

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104 "Opt-Out Form" means the form that the Department provides, which is  
105 accessible from the Registry, *to health care providers who are authorized to*  
106 *administer immunizations and to individuals who request the form.* (Section 15(b)  
107 of the Act)

108  
109 "Patient" means an individual for whom an authorized immunization provider  
110 submits immunization data to the Registry.

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112 "Provider site" means a health care provider, certified local health department,  
113 elementary or secondary school, licensed child care center, licensed child-placing  
114 agency, college or university to which the Department may release information  
115 from the Registry.

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117 "Provider site enrollment" means the agreement that is signed by the provider or  
118 designee, who assumes responsibility for the proper use and protection of  
119 Registry data at the site.

120  
121 "Registry" means the ~~Illinois Comprehensive Automated Immunization Registry~~  
122 ~~Exchange (I-CARE), an~~ electronic web-based immunization data registry  
123 operated by the Department as authorized by the Act.

124  
125 "School" means a State, county, city or special district system under the  
126 jurisdiction of the Illinois State Board of Education.

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128 "Site manager" means the person at the provider site who assumes responsibility  
129 for the proper use and protection of the Registry at the site.

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"User" means an individual, with approved access to the Registry, who has signed an Individual User Agreement.

"Web portal" means a secure website to access Department programs and documentation, in addition to registering for user accounts to access the available program information.

(Source: Amended at 46 Ill. Reg. \_\_\_\_\_, effective \_\_\_\_\_.)

**Section 689.20 Incorporated and Referenced Materials**

- a) The following federal statute is referenced in this Part:  
  
Health Insurance Portability and Accountability Act of 1996 (HIPAA) (42 USC 1320d-2)
  
- b) The following Illinois statutes are referenced in this Part:
  - 1) Hospital Licensing Act [210 ILCS 85]
  - 2) Immunization Data Registry Act [410 ILCS 527]
  - 3) Nursing Home Care Act [210 ILCS 45]
  - 4) ID/DD Community Care Act [210 ILCS 47]
  - 5) Illinois Health Statistics Act [410 ILCS 520]
  - 6) Medical Studies Act [735 ILCS 5/8-2100]
  - 7) [Assisted Living and Shared Housing Act \[210 ILCS 9\]](#)
  - 8) [Community Living Facilities Act \[210 ILCS 35\]](#)
  - 9) [Specialized Mental Health Rehabilitation Act of 2013 \[210 ILCS 49\]](#)
  - 10) [MC/DD Act \[210 ILCS 46\]](#)
  
- c) The following Illinois administrative rule is referenced in this Part:  
  
Certified Local Health Department Code (77 Ill. Adm. Code 600)

173 d) The following federal regulations are incorporated by reference in this Part:  
174  
175 Privacy Rule (Standards for Privacy of Individually Identifiable Health  
176 Information) of the Health Insurance Portability and Accountability Act of 1996  
177 (HIPAA) (45 CFR 164.512(a) and (k)(6) (October 1, 2007), 45 CFR 164.506  
178 (October 15, 2002) and 45 CFR 164.501 (October 15, 2002)).

180 e) All incorporations by reference of federal regulations refer to the regulations on  
181 the date specified and do not include any later amendments or editions.

182  
183 (Source: Amended at 46 Ill. Reg. \_\_\_\_\_, effective \_\_\_\_\_.)  
184

185 **Section 689.30 Registry Development and Purposes**  
186

187 a) *The Department may develop and maintain an immunization data registry to*  
188 *collect, store, analyze, release, and report immunization data. (Section 10(a) of*  
189 *the Act)*

191 b) The Registry is accessible only to ~~enrolled~~ users who have completed a user  
192 agreement and are approved by the Department for access~~predefined roles~~.  
193 Enrolled health providers can submit and obtain immunization information for  
194 patients, including tracking and recall. Patient information is confidential and  
195 available only to authorized users.

196  
197 c) *Data in the Registry may be used only for the following purposes:*

198  
199 1) *To ensure that necessary immunizations are provided and*  
200 *over-immunization is avoided;*

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202 2) *To assess immunization coverage rates;*

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204 3) *To determine areas of under-immunization and other epidemiological*  
205 *research for disease control purposes;*

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207 4) *To document that required immunizations have been provided as required*  
208 *for school or child care admission;*

209  
210 5) *To determine coverage levels for various subpopulations (geographic,*  
211 *racial and ethnic, and age groups) in this State;*

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213 6) *To accomplish other public health purposes as determined by the*  
214 *Department, including, but not limited to, use of the Registry as a vaccine*  
215 *management system, vaccine tracking system or a vaccine verification*

216 system, and the provision of immunization-related announcements, notices  
217 and guidelines to Registry users and participants. (Section 10(b) of the  
218 Act)  
219

- 220 d) The Registry may not be used to obtain information necessary to apply for a birth  
221 certificate, locate a child, the solicitation of products or services~~engage in any~~  
222 ~~commercial purpose~~, or enroll persons in lawsuits. Authorized users who engage  
223 in any prohibited use of the Registry may be denied further access to the Registry,  
224 in addition to any other penalties provided by law.  
225

226 (Source: Amended at 46 Ill. Reg. \_\_\_\_\_, effective \_\_\_\_\_.)  
227

### 228 **Section 689.40 Immunization Data Provided to the Registry** 229

- 230 a) Both demographic and immunization data shall be reported by providers  
231 participating in the Registry~~participants~~. Providers shall report all data elements  
232 for all immunizations administered. The following are the minimum data  
233 elements that shall be reported to the Registry:  
234

- 235 1) Patient demographic information shall include, but is not limited to:  
236

237 A) First and last names, and, if applicable, middle name;  
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239 B) Gender;  
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241 C) Date of birth;  
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243 D) Home mailing address;  
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245 E) Telephone number, if available;  
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247 F) Race;  
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249 G) Ethnicity; and  
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251 H) Any additional information as may be determined by the  
252 Department,~~patient's name, date of birth, gender, telephone~~  
253 ~~number, home address, birth place, and mother's maiden name.~~  
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- 255 2) Patient immunization information shall include, but is not limited to:  
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257 A) Name of immunization;  
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- 259                    B)    Manufacturer of immunization;  
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261                    C)    Lot/serial number of immunization;  
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263                    D)    Type of immunization administered using industry standards such  
264                    as vaccine groups, Health Level 7 codes, or current procedural  
265                    terminology codes;  
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267                    E)    Date of administration of immunization;  
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269                    F)    Identity of provider site administering immunization;  
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271                    G)    If applicable, any contraindications or religious or medical  
272                    exemptions; and  
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274                    H)    Any additional information as may be required by the Department;  
275                    ~~the type of immunization administered using industry standards~~  
276                    ~~such as vaccine groups, Health Level 7 codes, or current~~  
277                    ~~procedural terminology codes; date the immunization was~~  
278                    ~~administered and identity of the health care provider who~~  
279                    ~~administered the vaccines; manufacturer; trade name; lot number;~~  
280                    ~~and, if present, any contraindications or religious or medical~~  
281                    ~~exemptions.~~  
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283                    b)    The current and historical immunization records of all children and adults in  
284                    Illinois may be included in the Registry without consent. An individual, parent or  
285                    legal guardian or custodian may have a record locked from other providers at any  
286                    time by completing the Opt-Out Form, which shall be maintained at the provider  
287                    site (see Section 689.80).  
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289                    c)    All active ~~Vaccine for Children (VFC)~~ providers who receive publicly funded  
290                    vaccine shall use the Registry for submission of their immunization records to the  
291                    Department. Failure of ~~VFC~~ providers who receive publicly funded vaccine to  
292                    use the Registry may result in suspension from participation in the publicly  
293                    funded vaccine~~VFC~~ program. Participation in the Registry by all other authorized  
294                    immunization providers is voluntary.  
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296                    d)    Providers shall report all COVID-19 immunizations administered in Illinois to the  
297                    Registry. Reporting of all other immunizations by providers is voluntary, except  
298                    as provided in 689.40(c) for publicly funded vaccine providers.~~A health care~~  
299                    ~~provider, physician's designee, or pharmacist's designee may provide~~  
300                    ~~immunization data to be entered into the Registry as prescribed in subsection (c)~~  
301                    ~~and for the purposes allowed under the Act and this Part unless the patient or the~~

~~patient's parent or guardian, if the patient is less than 18 years of age, has completed and filed with the health care provider, physician's designee, or pharmacist's designee a written immunization data exemption form (Opt-Out Form). (Section 15(a) of the Act)~~

- e) Data shall be provided electronically through the Department's web-based RegistryI-CARE system or through a secure electronic system integrated with the RegistryI-CARE via Health Level 7 (HL7) 2.3.1 format or higher.
- f) Users shall provide an acceptable level of data quality, such as correct data fields, data accuracy, and enough information to correctly merge with existing clients. Data shall be reviewed to determine data quality. Any rejected records shall be resolved by the user in a timely way. The Department will suspend system privileges and take any action, as appropriate, including termination for any user that submits inaccurate data.
- g) *The Department will distribute to health care providers, upon request, written information to be disseminated to patients that describes the Registry. The written information will include a description of the Registry and its purpose, as well as the information concerning the opt-out option (see Section 689.80). (Section 15(c) of the Act)*

(Source: Amended at 46 Ill. Reg. \_\_\_\_\_, effective \_\_\_\_\_.)

### **Section 689.60 Individual User Agreement**

- a) Each employee of a provider site who needs access to the Registry shall sign an Individual User Agreement, which also includes a confidentiality statement. Patient-specific or provider-specific information is available only to authorized users.
- b) Site Managers shall notify the Department within 48 hours after any change in status of any Registry users upon termination of employment or redefining of roles.
- c) The Department will revoke the Registry access of a user who misuses information contained in the Registry.
- d) Users are responsible for safeguarding their passwords and User IDs and for protecting the security of the computer when a Registry session is open.
- e) An authorized user who is a patient or a parent or legal guardian may view the patient's immunization information without signing a user agreement by

345 requesting the information from the patient's immunization provider or the  
346 Department, or through any public portal or mobile application developed by the  
347 Department.  
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349 (Source: Amended at 46 Ill. Reg. \_\_\_\_\_, effective \_\_\_\_\_.)  
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351 **Section 689.70 Confidentiality and Access of Information**  
352

- 353 a) *Records maintained as part of the Registry are confidential.* (Section 20(a) of the  
354 Act) The Department will maintain the confidentiality of information within the  
355 Registry that would identify individual patients.  
356
- 357 b) *The Department may release an individual's confidential information to the*  
358 *individual or the individual's parent or guardian if the individual is less than 18*  
359 *years of age.* (Section 20(b) of the Act) ~~Immunization records will not be released~~  
360 ~~without a notarized consent form signed by the parent or legal guardian.~~  
361
- 362 c) *Subject to subsection (c)(d), the Department may release information in the*  
363 *Registry concerning an individual to the following entities if the entity has a*  
364 *provider site or authorized user agreement with the Department:*  
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- 366 1) *The immunization data registry of another state;*
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  - 368 2) *A health care provider or a health care provider's designee;*
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  - 370 3) *A certified local health department;*
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  - 372 4) *An elementary or secondary school that is attended by the individual;*
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  - 374 5) *A licensed child care center in which the individual is enrolled;*
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  - 376 6) *A licensed child placing agency;*
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  - 378 7) *A college or university that is attended by the individual;*
  - 379
  - 380 8) *The Department of Healthcare and Family Services or a managed care*  
381 *entity contracted with the Department of Healthcare and Family Services*  
382 *to coordinate the provision of medical care to enrollees of the medical*  
383 *assistance program;* (Section 20(c) of the Act) and  
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  - 385 9) Health insurance plans not under contract with the Department of  
386 Healthcare and Family Services to coordinate the provision of medical  
387 care to enrollees of the health insurance plan.

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10) The Illinois Department of the Lottery and the Office of the Illinois State Treasurer or their designees to verify immunization status in relation to any Illinois statewide lottery game, raffle, or incentive.

11) Department employees and authorized agents or designees of the Department, including, but not limited to, Registry staff, Department vendors, and State agencies and partners ~~their authorized agents (e.g., I-CARE staff).~~

d) By July 1 of each year, the Department of Healthcare and Family Services shall provide to the Department a list of managed care entities under contract with the Department of Healthcare and Family Services to coordinate the provision of medical care to enrollees of the medical assistance program. The Department of Healthcare and Family Services will provide updates regarding the list of managed care entities to the Department as needed throughout the year.

e) Health care providers, schools, child care centers, colleges, universities, and health plans provided access to the Registry in subsection (c) will be granted access to information in the Registry for the purposes of verification of immunization status, the coordination of medical care or the provision of medical care to patients, residents, attendees, or enrollees of the institutions. Access to the Registry will not be granted for the verification of immunization status of employees, contractors, or volunteers.

f) *Before immunization data may be released to an entity listed in subsection (c), the entity must enter into a Confidentiality Agreement with the Department that provides that information that identifies a patient will not be released to any other person without the written consent of the patient. (Section 20(d) of the Act) The Confidentiality Agreement provides that:*

- 1) Only personnel whose assigned duties include functions associated with the immunization of clients can be given access to Registry information.
- 2) Users who willfully misuse information contained in the Registry will have their access immediately restricted by the Department.
- 3) Any non-health use of Registry data is prohibited, and no user shall attempt to copy the database or software used to access the Registry without written consent from the Department.

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- 4) Site administrators may enroll users who have been trained in the use of the Registry at the appropriate access level and have signed the Individual User Agreement.
- 5) Identifying information contained in the Registry will be accessible only to Department personnel, their authorized agents and authorized users (~~CARE staff~~). Requests for data for research purposes that go beyond the scope of the individual provider's patients or the certified local health department area of jurisdiction shall be forwarded to the Department.
- 6) Registry data identifying clients will not be disclosed to unauthorized individuals, including law enforcement, without the approval of the Department Director.
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- gf) All enrolled sites shall maintain reasonable and appropriate administrative, technical and physical safeguards to ensure the integrity and confidentiality of the Registry information. The Department will conduct periodic assessments on privacy and security policies.
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- h) No person or automated system may access or attempt to access the Registry without approval from the Department.
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- ig) *A person who knowingly, intentionally, or recklessly discloses confidential information contained in the Registry in violation of the Act and this Part commits a Class A Misdemeanor. (Section 25 of the Act)*
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- jh) *The Department may release summary statistics regarding information in the immunization data registry if the summary statistics do not reveal the identity of an individual. (Section 20(e) of the Act) Aggregate data from which personal identifying data has been removed may be released for the purposes of statistical analysis, research or reporting only after approval by the Department. Release of data, including requests by medical or epidemiologic researchers, will be done in accordance with the Illinois Health Statistics Act upon submission of a written request to the Department.*
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- ki) Identifiable data may be released to the extent necessary for the treatment, control, investigation or prevention of diseases and conditions dangerous to the public health. Identifiable data can be shared for conditions of public health significance, e.g., as permitted by HIPAA regulations, the Medical Studies Act, and the Health Statistics Act. As described in the Health Statistics Act, a Department-approved Institutional Review Board, or its equivalent on the protection of human subjects in research, will review and approve requests from researchers for individually identifiable data.

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1) The Department will share identifiable immunization data with the Illinois Department of the Lottery and the Office of the Illinois State Treasurer or their designees in relation to any statewide lottery game, raffle or incentive in which immunization status is a requirement for participation in the lottery game, raffle or incentive. The Department’s release of identifiable immunization data may include, but is not limited to, confirmation of immunization status of lottery game, raffle or incentive participants, the creation of lists of eligible participants in the lottery game, raffle or incentive, and the notification of any awards from the lottery game, raffle, or incentive. The Department will share similar identifiable immunization data related with any game, raffle or incentive sponsored by a local government entity in which immunization status is a requirement to participate. Only the minimum information necessary for the intended purpose will be disclosed. The Department will share the information in a manner that protects the confidentiality of the protected health information. A person or institution to whom information is furnished or to whom access to records has been given shall not divulge any part of the records so as to disclose the identity of the person to whom the information or record relates except as it relates to the award of the game, raffle or incentive.

(Source: Amended at 46 Ill. Reg. \_\_\_\_\_, effective \_\_\_\_\_.)

**Section 689.80 Opt-Out Option**

- a) *Before entering immunization data into the Registry, authorized immunization providers who provide immunization data into the Registry shall provide the patient or the patient's parent or guardian, if the patient is less than 18 years of age, with a printed Opt-Out Form at least once. (Section 17 of the Act)*
- b) Opt-out~~Op-out~~ *forms must include all of the following information:*
  - 1) *A description of the Registry and its purpose;*
  - 2) *That the health care provider may report immunization data to the Department to be entered into the Registry;*
  - 3) *That the patient or the patient's parent or guardian, if the patient is less than 18 years of age, has a right to exempt disclosure of immunization data to the Registry and may prevent disclosure by signing an immunization data exemption form;*

- 513 4) *That the patient or the patient's parent or guardian, if the patient is less*  
514 *than 18 years of age, may have the individual's information removed from*  
515 *the Registry; and*  
516
- 517 5) *Instructions on how to have the information removed.* (Section 15(c) of  
518 *the Act)*  
519
- 520 c) Completed Opt-Out Forms shall be maintained at the provider site, and a copy  
521 shall be provided to the patient or the patient's parent or guardian. If any provider  
522 subsequently tries to add the same client to the Registry, the provider will be  
523 warned that the client's record has been locked, and the provider will be unable to  
524 save the record. Only the Department and the provider site that originally  
525 submitted the patient record have the ability to view or unlock a locked record.  
526
- 527 d) The Opt-Out Form shall also be used to opt the patient back into the Registry if  
528 the patient decides to do so. A patient may opt back in the Registry by the  
529 completion of an Opt-Out Form at any provider site participating in the Registry.  
530
- 531 (Source: Amended at 46 Ill. Reg. \_\_\_\_\_, effective \_\_\_\_\_.)  
532

533 **Section 689.90 Use of Registry for Public Health Emergency Purposes**  
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- 535 a) If an epidemic, or an outbreak of a vaccine-preventable disease or any disease of  
536 public health significance occurs, or a public health emergency as may be  
537 declared by the Department or the Governor, the Department may access and  
538 release data in the Registry without obtaining the prior consent of patients.  
539
- 540 b) The Department may designate additional persons to view Registry information  
541 during an epidemic, an outbreak of a vaccine-preventable disease or any disease  
542 of public health significance, or a public health emergency as may be declared by  
543 the Department or the Governor.  
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- 545 c) The Department may use the Registry as a vaccination management and tracking  
546 system in preparation for an epidemic, an outbreak of a vaccine-preventable  
547 disease or any disease of public health significance or a public health emergency  
548 and during an epidemic, an outbreak of a vaccine-preventable disease or any  
549 disease of public health significance, or a public health emergency and during a  
550 public health emergency as may be declared by the Department or the Governor.  
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- 552 d) The Department may include public health emergency announcements and  
553 notices or guidelines on the main screen of the Registry for immediate viewing by  
554 the Registry users and participants.  
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(Source: Amended at 46 Ill. Reg. \_\_\_\_\_, effective \_\_\_\_\_.)

**Section 689.100 Registry Digital Platform**

- a) The Department may develop a public portal, mobile application, or other digital platform for the purpose of allowing individuals, parents, and legal guardians to access, save, or print immunization records.
- b) All users of any public portal, mobile application or digital platform developed shall be 18 years of age or older and registered with the portal. Registration with the public portal will require the provision of demographic and current contact information. Registration will require the establishment of a password to access the public portal. Additional information may also be requested from the individual as may be needed to match immunization records in the Registry. The information provided at registration shall be an exact match in the Registry before any immunization information will be released through the public portal.
- c) If a record match is found in the Registry, the individual seeking access to the Registry information through the public portal, mobile application, or other digital platform will submit to a multi-factor verification process before any Registry information is shared by the Department, and agree to all terms and conditions associated with the portal, mobile application or digital platform.
- d) If the information provided at the time of registration with the public portal, mobile application, or digital platform is not an exact match with information contained in the Registry or the patient cannot be uniquely identified with a record in the Registry, portal, mobile application, or digital platform access will be declined. If the public portal, mobile application, or other digital platform registration request is declined, the individual may access immunization records through their health care provider or by direct contact with the Department.
- e) The Department will share identifiable immunization data with vendors and software hosts as may be needed for the development, support and maintenance of any public portal, mobile application, or digital platform. Only the minimum information necessary for the intended purpose will be disclosed. The Department will share the information in a manner that protects the confidentiality of the protected health information. A person or institution to whom information is furnished or to whom access to records has been given shall not divulge any part of the records so as to disclose the identity of the person to whom the information or record relates.

(Source: Added at 46 Ill. Reg. \_\_\_\_\_, effective \_\_\_\_\_.)